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HRVATSKI SABOR

KLASA: 022-02/26-01/2

URBROJ: 65-26-2

Zagreb, 8. siječnja 2026.

**ZASTUPNICAMA I ZASTUPNICIMA
HRVATSKOGA SABORA**

**PREDSJEDNICAMA I PREDSJEDNICIMA
RADNIH TIJELA**

Na temelju članaka 178. i 192., a u vezi s člankom 207.a Poslovnika Hrvatskoga sabora u prilogu upućujem ***Konačni prijedlog zakona potvrđivanju Memoranduma o suglasnosti o provedbi Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. između Kraljevine Norveške i Republike Hrvatske***, koji je predsjedniku Hrvatskoga sabora podnijela Vlada Republike Hrvatske, aktom od 8. siječnja 2026. godine.

Za svoje predstavnike, koji će u njezino ime sudjelovati u radu Hrvatskoga sabora i njegovih radnih tijela, Vlada je odredila ministricu regionalnoga razvoja i fondova Europske unije Natašu Mikuš Žigman i državne tajnike Zrinku Raguž, Domagoja Mikulića i Kristinu Bilić.

PREDSJEDNIK

Gordan Jandroković



VLADA REPUBLIKE HRVATSKE

KLASA: 022-03/25-11/55
URBROJ: 50301-05/14-26-14

Zagreb, 8. siječnja 2026.

PREDSJEDNIKU HRVATSKOGA SABORA

PREDMET: Konačni prijedlog zakona o potvrđivanju Memoranduma o suglasnosti o provedbi Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. između Kraljevine Norveške i Republike Hrvatske

Na temelju članka 85. Ustava Republike Hrvatske („Narodne novine“, br. 85/10. - pročišćeni tekst i 5/14. - Odluka Ustavnog suda Republike Hrvatske) i članka 207.a Poslovnika Hrvatskoga sabora („Narodne novine“, br. 81/13., 113/16., 69/17., 29/18., 53/20., 119/20. - Odluka Ustavnog suda Republike Hrvatske, 123/20. i 86/23. - Odluka Ustavnog suda Republike Hrvatske), Vlada Republike Hrvatske podnosi Konačni prijedlog zakona o potvrđivanju Memoranduma o suglasnosti o provedbi Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. između Kraljevine Norveške i Republike Hrvatske.

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PREDSJEDNIK
mr. sc. Andrej Plenković

**KONAČNI PRIJEDLOG ZAKONA O POTVRĐIVANJU MEMORANDUMA O
SUGLASNOSTI O PROVEDBI NORVEŠKOG FINACIJSKOG MEHANIZMA ZA
RAZDOBLJE OD 2021. DO 2028. IZMEĐU KRALJEVINE NORVEŠKE I
REPUBLIKE HRVATSKE**

**KONAČNI PRIJEDLOG ZAKONA O POTVRĐIVANJU MEMORANDUMA O
SUGLASNOSTI O PROVEDBI NORVEŠKOG FINANCIJSKOG MEHANIZMA ZA
RAZDOBLJE OD 2021. DO 2028. IZMEĐU KRALJEVINE NORVEŠKE
I REPUBLIKE HRVATSKE**

I. USTAVNA OSNOVA ZA DONOŠENJE ZAKONA

Ustavna osnova za donošenje Zakona o potvrđivanju Memoranduma o suglasnosti o provedbi Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. između Kraljevine Norveške i Republike Hrvatske (u daljnjem tekstu: Memorandum o suglasnosti) sadržana je u članku 140. stavku 1. Ustava Republike Hrvatske („Narodne novine“, br. 85/10. – pročišćeni tekst i 5/14. – Odluka Ustavnog suda Republike Hrvatske).

II. OCJENA STANJA I CILJ KOJI SE DONOŠENJEM ZAKONA ŽELI POSTIĆI

U članku 6. stavku 2. Akta o uvjetima pristupanja Republike Hrvatske i prilagodbama Ugovora o Europskoj uniji, Ugovora o funkcioniranju Europske unije i Ugovora o osnivanju Europske zajednice za atomsku energiju (u daljnjem tekstu: Akt o uvjetima pristupanja), koji je sastavni dio Ugovora između Kraljevine Belgije, Republike Bugarske, Češke Republike, Kraljevine Danske, Savezne Republike Njemačke, Republike Estonije, Irske, Helenske Republike, Kraljevine Španjolske, Francuske Republike, Talijanske Republike, Republike Cipra, Republike Latvije, Republike Litve, Velikog Vojvodstva Luksemburga, Republike Mađarske, Republike Malte, Kraljevine Nizozemske, Republike Austrije, Republike Poljske, Portugalske Republike, Rumunjske, Republike Slovenije, Slovačke Republike, Republike Finske, Kraljevine Švedske, Ujedinjene Kraljevine Velike Britanije i Sjeverne Irske (države članice Europske unije) i Republike Hrvatske o pristupanju Republike Hrvatske Europskoj uniji („Narodne novine – Međunarodni ugovori“, br. 2/12. i 9/13. – ispravak), utvrđena je obveza Republike Hrvatske da pristupi sporazumima koje su tadašnje države članice i Europska unija sklopile ili potpisale s jednom ili više trećih zemalja ili s međunarodnom organizacijom te su utvrđeni uvjeti pristupanja takvim sporazumima. U stavku 5. istog članka Akta o uvjetima pristupanja, utvrđeno je da se Republika Hrvatska obvezuje pristupiti Sporazumu o Europskom gospodarskom prostoru u skladu s člankom 128. tog Sporazuma.

Hrvatski sabor potvrdio je Sporazum o sudjelovanju Republike Hrvatske u Europskom gospodarskom prostoru, sastavljen u Bruxellesu 11. travnja 2014. („Narodne novine – Međunarodni ugovori“, broj 8/14.). Spomenuti Sporazum privremeno se primjenjivao od 12. travnja 2014., a stupio je na snagu 19. veljače 2025. („Narodne novine - Međunarodni ugovori“, broj 1/25.).

12. rujna 2024. između Kraljevine Norveške i Europske unije potpisan je Sporazum o Norveškom financijskom mehanizmu za razdoblje od svibnja 2021. do travnja 2028., koji je stupio na snagu 1. kolovoza 2025., a kojim se uređuju pravila za provedbu Norveškog financijskog mehanizma za razdoblje od 1. svibnja 2021. do 30. travnja 2028.

S ciljem provedbe Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. godine, Republika Hrvatska i Kraljevina Norveška sklopile su 23. rujna 2025. Memorandum o suglasnosti, kojim su određeni uvjeti potrebni za korištenje doprinosa Kraljevine Norveške

te pravila i postupci u vezi s isplatom doprinosa, kao i uvjeti pod kojima će se doprinosom upravljati.

U svrhu ostvarivanja prioriteta odabranih za financiranje u razdoblju od 2021. do 2028. godine, doprinos Kraljevine Norveške u okviru Norveškog financijskog mehanizma usmjeren je na (i) zelenu tranziciju, (ii) zelene i plave poslovnu inovacije i (iii) pravosuđe.

Norveški financijski mehanizam provodi se putem Memoranduma o suglasnosti, što podrazumijeva da institucije nadležne za upravljanje navedenim financijskim mehanizmom raspolažu sredstvima Kraljevine Norveške. Praćenje i evaluacija Norveškog financijskog mehanizma i programa provode se u svrhu sustavnog nadzora nad provedbom i procjene učinka dogovorenih aktivnosti i mjera, te služe kao korektivni mehanizam u slučaju neispunjavanja predviđenih rezultata ili nepoštivanja dogovorenih rokova. Praćenje projekata financiranih sredstvima Kraljevine Norveške obavlja se putem Nacionalne fokalne točke i Upravitelja programa. Za poslove financijskog upravljanja zadužen je Nacionalni fond Ministarstva financija koji djeluje kao riznica za prihvrat sredstava Europske unije, odobravanje prijenosa sredstava operativnim strukturama ili krajnjim korisnicima, te za financijsku kontrolu utrošenih sredstava.

Vlada Republike Hrvatske donijela je na sjednici održanoj 16. srpnja 2025. Odluku o pokretanju postupka za sklapanje Memoranduma o suglasnosti o provedbi Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. između Kraljevine Norveške i Republike Hrvatske (KLASA: 022-03/25-11/55, URBROJ: 50301-05/14-25-2) te 28. kolovoza 2025. Zaključak o prihvaćanju Izvješća o vođenim pregovorima za sklapanje Memoranduma o suglasnosti o provedbi Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. Kraljevine Norveške i Republike Hrvatske (KLASA: 022-03/25-11/55, URBROJ: 50301-05/14-25-11).

Memorandum o suglasnosti potpisali su, u ime Republike Hrvatske, gospođa Nataša Mikuš Žigman, ministrica regionalnoga razvoja i fondova Europske unije i, u ime Kraljevine Norveške gospodin Arne Sannes Bjørnstad, izvanredni i opunomoćeni veleposlanik Kraljevine Norveške u Republici Hrvatskoj.

Memorandum o suglasnosti stupio je na snagu dan nakon datuma njegovog posljednjeg potpisa.

Memorandum o suglasnosti ne zahtijeva donošenje novih ili izmjenu postojećih zakona, ali financijski obvezuje Republiku Hrvatsku, te podliježe potvrđivanju sukladno članku 18. Zakona o sklapanju i izvršavanju međunarodnih ugovora („Narodne novine“, broj 28/96.).

III. OSNOVNA PITANJA KOJA SE PREDLAŽU UREDITI ZAKONOM

Ovim Zakonom se potvrđuje Memorandum o suglasnosti o provedbi Norveškog financijskog mehanizma za razdoblje od 2021. do 2028., kako bi njegove odredbe u skladu s člankom 141. Ustava Republike Hrvatske postale dio unutarnjeg pravnog poretka Republike Hrvatske.

Memorandum o suglasnosti predstavlja pravnu osnovu za financiranje projekata unutar programa koji će se provoditi u okviru Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. godine. Predmetnim Memorandumom o suglasnosti uređuju se uvjeti potrebni za korištenje doprinosa Kraljevine Norveške, pravila i postupci u vezi s isplatom doprinosa, kao i uvjeti pod kojima će se doprinosom upravljati.

Memorandum o suglasnosti sadrži Prilog A „Nacionalne strukture upravljanja i kontrole“, u kojem se utvrđuje sustav upravljanja i kontrole korištenja programa, odnosno tijela i njihova uloga u provedbi Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. godine i Prilog B „Provedbeni okvir“, koji detaljno utvrđuje financijske parametre provedbenog okvira, ističe posebna pitanja te utvrđuje sadržajne parametre provedbenog okvira, gdje su navedeni programi koji će biti financirani.

IV. OCJENA SREDSTAVA POTREBNIH ZA PROVOĐENJE ZAKONA

Sredstva za provedbu ovoga Zakona planirana su u državnom proračunu Republike Hrvatske te neće zahtijevati dodatna financijska sredstva.

Ukupna vrijednost Norveškog financijskog mehanizma za razdoblje od 1. svibnja 2021. do 30. travnja 2028. za Republiku Hrvatsku iznosi 63.515.431,00 eura.

Vrijednost koja je predviđena darovnicom Kraljevine Norveške Republici Hrvatskoj iznosi 54.294.843,00 eura, ostatak iznosa u svojim proračunskim sredstvima planirala su tijela državne uprave nadležna za poslove međunarodnih financijskih mehanizama, regionalnoga razvoja, gospodarstva, zelenog poslovanja i inovacija te pravosuđa. Ukupna vrijednost sufinanciranja iznosi 9.220.588,00 eura.

U fiskalnoj 2026. godini za izvršenje Memoranduma o suglasnosti planirano je ukupno 1.623.583,00 eura, od čega će se 1.380.045,00 eura financirati iz Norveškog financijskog mehanizma dok je 243.537,00 eura planirano u državnom proračunu Republike Hrvatske.

U fiskalnoj 2027. godini za izvršenje Memoranduma o suglasnosti planirano je o ukupno 8.399.275,00 eura, od čega će se 7.139.384,00 eura financirati iz Norveškog financijskog mehanizma dok je 1.259.891,00 eura planirano u državnom proračunu Republike Hrvatske.

U fiskalnoj 2028. godini za izvršenje Memoranduma o suglasnosti planirano je ukupno 9.103.075,00 eura, od čega će se 7.737.614,00 eura financirati iz Norveškog financijskog mehanizma dok je 1.365.461,00 eura planirano u državnom proračunu Republike Hrvatske.

U fiskalnoj 2029. godini za izvršenje Memoranduma o suglasnosti planirano je ukupno 13.827.101,00 eura, od čega će se 11.753.036,00 eura financirati iz Norveškog financijskog mehanizma dok je 2.074.065,00 eura planirano u državnom proračunu Republike Hrvatske.

U fiskalnoj 2030. godini za izvršenje Memoranduma o suglasnosti planirano je ukupno 14.077.101,00 eura, od čega će se 11.965.536,00 eura financirati iz Norveškog financijskog mehanizma dok je 2.111.565,00 eura planirano u državnom proračunu Republike Hrvatske.

U fiskalnoj 2031. godini za izvršenje Memoranduma o suglasnosti planirano je ukupno 16.437.654,00 eura, od čega će se 13.972.006,00 eura financirati iz Norveškog financijskog mehanizma dok je 2.465.648,00 eura planirano u državnom proračunu Republike Hrvatske.

U fiskalnoj 2032. godini za izvršenje Memoranduma o suglasnosti planirano je ukupno 47.640,00 eura, od čega će se 40.494,00 eura financirati iz Norveškog financijskog mehanizma dok je 7.146,00 eura planirano u državnom proračunu Republike Hrvatske.

Troškovi sufinanciranja će ulaziti u redovna proračunska sredstva pojedinog tijela državne uprave (Ministarstvo regionalnoga razvoja i fondova Europske unije, Hrvatska agencija za malo gospodarstvo, inovacije i investicije (HAMAG-BICRO) i Ministarstvo pravosuđa, uprave i digitalne transformacije).

V. ZAKONI KOJIMA SE POTVRĐUJU MEĐUNARODNI UGOVORI

Temelj za donošenje ovoga Zakona nalazi se u članku 207.a Poslovnika Hrvatskoga sabora („Narodne novine“, br. 81/13., 113/16., 69/17., 29/18., 53/20., 119/20., 123/20. i 86/23. - Odluka Ustavnog suda Republike Hrvatske, 123/20. i 86/23. - Odluka Ustavnog suda Republike Hrvatske), prema kojemu se zakoni kojima se, u skladu s Ustavom Republike Hrvatske, potvrđuju međunarodni ugovori donose u pravilu u jednom čitanju, a postupak donošenja pokreće se podnošenjem konačnog prijedloga zakona o potvrđivanju međunarodnog ugovora.

S obzirom na prirodu postupka potvrđivanja međunarodnih ugovora, kojim država i formalno izražava spremnost biti vezana već sklopljenim međunarodnim ugovorom, kao i na činjenicu da se u ovoj fazi postupka, u pravilu ne može mijenjati ili dopunjavati tekst međunarodnog ugovora, predlaže se ovaj Konačni prijedlog zakona raspraviti i prihvatiti u jednom čitanju.

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RAZDOBLJE OD 2021. DO 2028. IZMEĐU KRALJEVINE NORVEŠKE I
REPUBLIKE HRVATSKE**

Članak 1.

Potvrđuje se Memorandum o suglasnosti o provedbi Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. između Kraljevine Norveške i Republike Hrvatske, potpisan u Zagrebu 23. rujna 2025., u izvorniku na engleskom jeziku.

Članak 2.

Tekst Memoranduma o suglasnosti iz članka 1. ovoga Zakona, u izvorniku na engleskom jeziku i u prijevodu na hrvatski jezik, glasi:

MEMORANDUM O SUGLASNOSTI
O PROVEDBI NORVEŠKOG FINANCIJSKOG MEHANIZMA
ZA RAZDOBLJE OD 2021. DO 2028.

između

KRALJEVINE NORVEŠKE,
u daljnjem tekstu „Norveška“

i

REPUBLIKE HRVATSKE,
u daljnjem tekstu „država korisnica“

u daljnjem tekstu zajedno „stranke“,

BUDUĆI DA se Sporazumom između Kraljevine Norveške i Europske unije o Norveškom financijskom mehanizmu za razdoblje od 2021. do 2028. uspostavlja financijski mehanizam (u daljnjem tekstu: „Norveški financijski mehanizam za razdoblje od 2021. do 2028.“) putem kojeg će Norveška doprinijeti smanjenju gospodarskih i socijalnih razlika u Europskom gospodarskom prostoru;

BUDUĆI DA je cilj Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. ojačati odnose između Norveške i države korisnice na uzajamnu korist njihovih naroda;

BUDUĆI DA će unaprijeđena suradnja između Norveške i države korisnice doprinijeti osiguravanju stabilne, mirne i napredne Europe, utemeljene na dobrom upravljanju, demokratskim institucijama, vladavini prava, poštivanju ljudskih prava i održivom razvoju;

BUDUĆI DA stranke pristaju uspostaviti okvir za suradnju kako bi se osigurala učinkovita provedba Norveškog financijskog mehanizma za razdoblje od 2021. do 2028.;

SPORAZUMJELE SU SE o sljedećem:

Članak 1. Ciljevi

1. Opći ciljevi Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. su doprinijeti smanjenju gospodarskih i socijalnih razlika u Europskom gospodarskom prostoru i jačati bilateralne odnose između Norveške i država korisnica putem financijskih doprinosa kako bi se promicali tematski prioriteti navedeni u stavku 2. Sukladno tome, stranke ovog Memoranduma o suglasnosti odabiru financirati programe čiji je cilj doprinositi postizanju tih ciljeva.
2. Financijski doprinosi stavljaju se na raspolaganje za promicanje sljedećih tematskih prioriteta:
 - (a) europska zelena tranzicija;
 - (b) demokracija, vladavina prava i ljudska prava;
 - (c) socijalna uključenost i otpornost.

Članak 2. Pravni okvir

Ovaj Memorandum o suglasnosti tumači se zajedno sa sljedećim dokumentima koji, zajedno s ovim Memorandumom o suglasnosti, čine pravni okvir Norveškog financijskog mehanizma za razdoblje od 2021. do 2028.:

- (a) Sporazum između Kraljevine Norveške i Europske unije o Norveškom financijskom mehanizmu za razdoblje od svibnja 2021. do travnja 2028. (u daljnjem tekstu: „Sporazum“);
- (b) Uredba o provedbi Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. (u daljnjem tekstu: „Uredba“) koju je donijela Norveška u skladu s člankom 9.4. Sporazuma;
- (c) programski ugovori koji će se sklopiti za svaki program; te
- (d) bilo koje smjernice koje je donijelo Ministarstvo vanjskih poslova Kraljevine Norveške (u daljnjem tekstu: „MVPKN“ u skladu s Uredbom.

Članak 3. Financijski okvir

1. U skladu s člankom 2. Sporazuma, ukupan iznos financijskog doprinosa iznosi 1,463 milijarde EUR u godišnjim tranšama od 209 milijuna EUR tijekom razdoblja od 1. svibnja 2021. do zaključno 30. travnja 2028.
2. U skladu s člankom 6. Sporazuma, državi korisnici dodjeljuje se ukupno 58.381.551 EUR u razdoblju iz stavka 1.
3. U skladu s člankom 9.7 Sporazuma i člankom 1.9. Uredbe troškovi upravljanja Norveške pokrivaju se iz prethodno navedenog ukupnog iznosa. Daljnje s time povezane odredbe utvrđene su u Uredbi. Neto-iznos koji se stavlja na raspolaganje državi korisnici jest 54.294.843 EUR.

Članak 4. Uloge i odgovornosti

1. Norveška stavlja na raspolaganje sredstva za potporu prihvatljivim programima koje predloži država korisnica i odobri MVPKN u okviru tematskih prioriteta navedenih u članku 3.1. Sporazuma i programskih područja navedenih u Prilogu Sporazumu. Norveška i država korisnica surađuju na pripremi programskih sažetaka u kojima se definiraju opseg i planirani rezultati pojedinih programa.
2. Država korisnica jamči puno sufinanciranje programa koji ostvaruju korist od potpore iz Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. u skladu s Prilogom B i programskim ugovorima.
3. Država korisnica osigurat će poticajno okruženje za nesmetanu provedbu Fonda za civilno društvo u državi korisnici i suzdržati se od poduzimanja mjera koje bi mogle spriječiti upravitelje Fonda u neovisnom obavljanju svoje uloge.
4. MVPKN upravlja Norveškim financijskim mehanizmom za razdoblje od 2021. do 2028. i odlučuje o dodjeli financijske pomoći u skladu s Uredbom.
5. MVPKN-u pomaže Ured za financijske mehanizme (u daljnjem tekstu: „UFM“). UFM služi kao kontaktna točka za državu korisnicu za svakodnevno operativno funkcioniranje Norveškog financijskog mehanizma za razdoblje od 2021. do 2028.

Članak 5. Određivanje nadležnih tijela

Država korisnica ovlašćuje Nacionalnu fokalnu točku da djeluje u njezino ime. Nacionalna fokalna točka odgovorna je za postizanje ciljeva Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. te provedbu Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. u državi korisnici u skladu s Uredbom. U skladu s člankom 5.2. Uredbe, Nacionalna fokalna točka, Tijelo za ovjeravanje i Tijelo za reviziju određeni su u Prilogu A.

Članak 6.

Višegodišnji programski okvir

1. U skladu s člankom 2.5. Uredbe stranke su se sporazumjele o provedbenom okviru koji se sastoji od sljedećih financijskih i sadržajnih parametara:
 - (a) popis dogovorenih programa, financijski doprinos Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. i države korisnice;
 - (b) određivanje programa, njihovih ciljeva, upravitelja programa, iznos bespovratnih sredstava, odnosno sredstava sufinanciranja po programu, bilateralnih ambicija kao i eventualnih specifičnih pitanja povezanih s provedbom programa;
 - (c) uvjeti i/ili specifična pitanja na razini države korisnice u vezi s ciljanim skupinama, geografskim područjima ili drugim pitanjima;
 - (d) određivanje donatorskih programskih partnera, ako je potrebno;
 - (e) određivanje međunarodnih partnerskih organizacija, ako je potrebno i;
 - (f) određivanje unaprijed definiranih projekata za uključivanje u relevantne programe.
2. Provedbeni okvir naveden je u Prilogu B.

Članak 7.

Fondovi za bilateralne odnose

U skladu s člankom 4.6.1. Uredbe, država korisnica izdvaja sredstva za jačanje bilateralnih odnosa između Norveške i države korisnice. Dogovoreni iznos naveden je u Prilogu B i dodjeljuje se u fondove za bilateralne odnose na nacionalnoj i programskoj razini. Nacionalna fokalna točka upravlja korištenjem sredstava za bilateralne odnose na nacionalnoj razini i osniva Zajednički odbor za bilateralni fond u skladu s člankom 4.9.1. Uredbe. Upravitelji programa upravljaju korištenjem sredstava za bilateralne odnose dodijeljenim za njihove programe. Kad je riječ o donatorskim partnerskim programima, odluke o korištenju sredstava za bilateralne odnose u okviru programa donose se konsenzusom upravitelja programa i donatorskog programskog partnera.

Članak 8.

Izvešće države korisnice

U skladu s člankom 2.6. Uredbe, Nacionalna fokalna točka podnosi MVPKN-u godišnje izvješće o provedbi Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. u državi korisnici. Izvješće države korisnice podnosi se MVPKN-u svake godine najkasnije do 10. ožujka.

Članak 9.

Godišnji sastanci

U skladu s člankom 2.7. Uredbe, MVPKN i Nacionalna fokalna točka održavaju godišnje sastanke. Godišnji sastanak omogućava MVPKN-u i Nacionalnoj fokalnoj točki da razmotre napredak postignut tijekom prethodnog izvještajnog razdoblja i usuglase se o bilo kojim mjerama koje je potrebno provesti. Godišnji sastanak predstavlja forum za raspravu o pitanjima od bilateralnog interesa.

Članak 10.

Izmjena priloga

1. Prilozi A i B mogu se mijenjati razmjenom pisama između MVPKN-a i Nacionalne fokalne točke.
2. Između programa se mogu obavljati kumulativni prijenosi do 10% ukupnih prihvatljivih izdataka programa, a da to ne iziskuje izmjenu Priloga ovom Memorandumu o suglasnosti, pod uvjetom da promjenu odobri MVPKN izmjenama relevantnih programskih ugovora.
3. Osim toga, uštede troškova i iznosi koji nisu dodijeljeni projektima mogu se prenijeti u fondove za bilateralne odnose, a da to ne iziskuje izmjenu Priloga ovom Memorandumu o suglasnosti niti odobrenje MVPKN-a, pod uvjetom da se s Odborom za suradnju predmetnog programa prethodno provede savjetovanje o prijenosu. Takav prijenos sredstava iz programa ne smije utjecati na ciljeve ni na ishode programa. Nacionalna fokalna točka bez odgode obavještava MVPKN o takvim prijenosima, a MVPKN, prema potrebi, ažurira relevantne programske ugovore i ugovor o bilateralnim fondovima.
4. Niti jedan prijenos izvršen u skladu sa stavcima 2. i 3. ne smije utjecati na specifična pitanja, uvjete, ciljeve ni druge prioritete navedene u ovom Memorandumu o suglasnosti već mora biti u skladu s odredbama pravnog okvira.

Članak 11.

Kontrola i pristup podacima

MVPKN, Ured glavnog revizora Norveške i njihovi predstavnici imaju pravo provoditi bilo koju tehničku ili financijsku misiju ili pregled koje oni smatraju potrebnima za praćenje planiranja, provedbe i nadzora programa i projekata, kao i korištenja sredstava. Država korisnica pruža svu potrebnu pomoć, podatke i dokumentaciju.

Članak 12.

Načela upravljanja

1. Provedba ovog Memoranduma o suglasnosti u svim je aspektima regulirana Uredbom i njezinim naknadnim izmjenama i dopunama.
2. Ciljevi Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. ostvaruju se u okviru bliske suradnje između Norveške i države korisnice, u skladu sa zajedničkim vrijednostima i načelima poštovanja ljudskog dostojanstva, slobode, demokracije, jednakosti, vladavine prava i poštovanja ljudskih prava, uključujući prava pripadnika manjina. Stranke su suglasne primjenjivati najviši stupanj transparentnosti, odgovornosti i troškovne efikasnosti, kao i načela dobrog upravljanja, održivog razvoja, ravnopravnosti spolova i nediskriminacije u svim fazama provedbe Norveškog financijskog mehanizma za razdoblje od 2021. do 2028.
3. Svi programi i aktivnosti financirani iz Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. moraju biti u skladu s tim vrijednostima i načelima te moraju izbjegavati potporu operacijama koje bi mogle biti njima protivne. Njihova provedba mora biti u skladu s temeljnim pravima i obvezama sadržanima u relevantnim instrumentima i standardima.

4. Država korisnica poduzima proaktivne mjere kako bi osigurala postupanje u skladu s navedenim vrijednostima i načelima na svim razinama provedbe Norveškog financijskog mehanizma za razdoblje od 2021. do 2028.

Članak 13.
Stupanje na snagu

Ovaj Memorandum o suglasnosti stupa na snagu dan nakon datuma njegova posljednjeg potpisa.

Ovaj Memorandum o suglasnosti potpisan je u dva izvornika na engleskom jeziku.

Potpisano u Zagrebu 23. rujna 2025.

Potpisano u Zagrebu 23. rujna 2025.

Za Kraljevinu Norvešku

Za Republiku Hrvatsku

Arne Sannes Bjørnstad, v.r.

Nataša Mikuš Žigman, v.r.

Nacionalne strukture upravljanja i kontrole

1. Nacionalna fokalna točka

Služba za koordinaciju EU programa i programiranje međunarodnih financijskih mehanizama djeluje kao Nacionalna fokalna točka. Na čelu Nacionalne fokalne točke je ministar.

Služba za koordinaciju EU programa i programiranje međunarodnih financijskih mehanizama podređena je Sektoru za EU programe i međunarodne financijske mehanizme unutar Uprave za strateško planiranje i koordinaciju fondova EU u Ministarstvu regionalnoga razvoja i fondova Europske unije.

Služba za koordinaciju EU programa i programiranje međunarodnih financijskih mehanizama odgovara ravnatelju, koji odgovara državnom tajniku. Državni tajnik odgovara ministru.

Uloge i odgovornosti Nacionalne fokalne točke propisane su u Uredbi, posebice njezinu članku 5.3.

2. Tijelo za ovjeravanje

Sektor za poslove Nacionalnog fonda djeluje kao Tijelo za ovjeravanje. Dužnost čelnika Tijela za ovjeravanje obnaša glavni državni rizničar.

Sektor za poslove Nacionalnog fonda nalazi se u sastavu Državne riznice pri Ministarstvu financija.

Sektor za poslove Nacionalnog fonda izravno odgovara glavnom državnom rizničaru. Glavni državni rizničar odgovara ministru financija.

Uloge i odgovornosti Tijela za ovjeravanje propisane su u Uredbi, posebice njezinu članku 5.4.

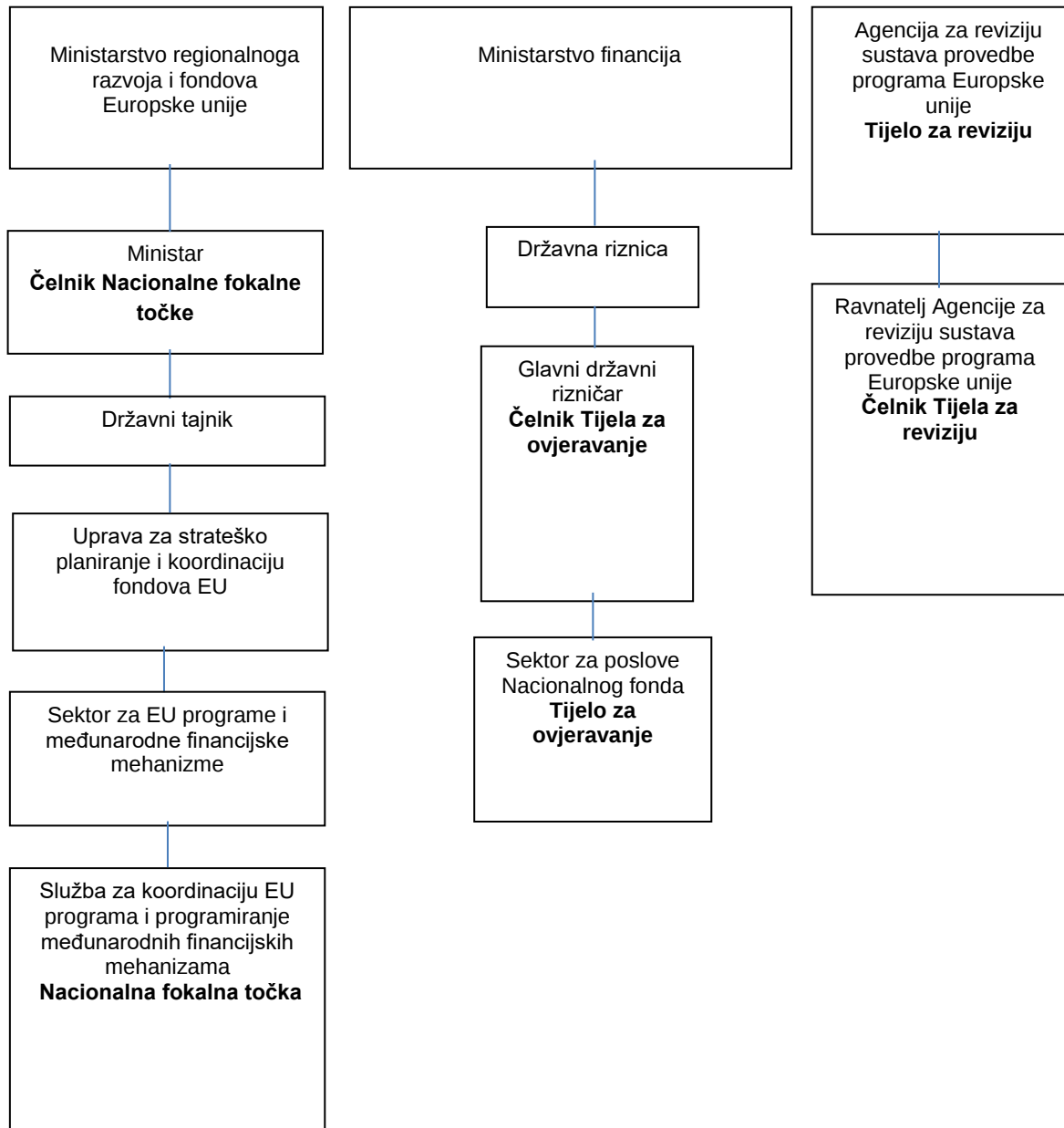
3. Tijelo za reviziju

Agencija za reviziju sustava provedbe programa Europske unije (ARPA) djeluje kao Tijelo za reviziju. Dužnost čelnika Tijela za reviziju obnaša ravnatelj ARPA-e.

ARPA djeluje u svojstvu pravne osobe i funkcionalno je neovisna o ostalim nadležnim tijelima i tijelima koja sudjeluju u upravljanju i provedbi EGP financijskih mehanizama i Norveškog financijskog mehanizma.

Uloge i odgovornosti Tijela za reviziju propisane su u Uredbi, posebice njezinu članku 5.5.

4. Organizacijska shema



Provedbeni okvir

U skladu s člankom 2.5. Uredbe, stranke ovog Memoranduma o suglasnosti usuglasile su se o provedbenom okviru izloženom u ovom Prilogu.

1. Financijski parametri provedbenog okvira

	Republika Hrvatska	Doprinos FM Norveške	Nacionalni doprinos
	Programi		
1	Zelena tranzicija	8.700.000 EUR	1.535.294 EUR
2	Inovacije u području zelenog i plavog poslovanja	22.000.000 EUR	3.882.353 EUR
3	Pravosuđe	21.550.000 EUR	3.802.941 EUR
	Ostale dodjele sredstava		
	Tehnička pomoć državi korisnici (čl. 1.10.)	875.723 EUR	0 EUR
	Rezerva za završetak projekata iz FM-a 2014.-21. (čl. 1.11)	N/P	N/P
	Sredstva za bilateralne odnose na nacionalnoj razini (čl. 4.7.)	819.119 EUR	0 EUR
	Sredstva za bilateralne odnose na programskoj razini (čl. 4.10.)	350.000 EUR	0 EUR
	Neto sredstva dodijeljena Hrvatskoj	54.294.843 EUR	9.220.588 EUR

2. Uvjeti

N/P

3. Specifična pitanja

Iznos sredstava za bilateralne odnose dodijeljen za pojedine programe navodi se u pripadajućim programskim ugovorima.

Dogovoreni iznos sredstava dodijeljenih za program i bilateralne fondove uključuje doprinos iz Norveškog financijskog mehanizma za Hrvatsku povezan s izazovima nastalima uslijed invazije na Ukrajinu, a iznosi 3.312.171 EUR. Sredstva su namijenjena u prvom redu za potporu projektima u okviru programa zelene tranzicije, a način korištenja sredstava opisan je u pripadajućem

programskom sažetku. Izvješćivanje o korištenju doprinosa povezanog s izazovima nastalima uslijed invazije na Ukrajinu uključuje se u izvješća države korisnice i završna programska izvješća.

U okviru financijskih sredstava za bilateralne odnose na nacionalnoj razini razmatra se bilateralna inicijativa za izgradnju kapaciteta za prijenos znanja za Ministarstvo vanjskih i europskih poslova Republike Hrvatske.

Teme ravnopravnosti spolova i digitalizacije bit će uključene u sva relevantna programska područja. U programskim sažecima opisan je način na koji će se to postići.

4. Sadržajni parametri provedbenog okvira

Država korisnica treba, uz odobrenje MVPKN-a, provoditi programe navedene u nastavku sukladno članku 6.3. Uredbe.

A. Program Zelena tranzicija

<i>Programski cilj(evi):</i>	Ubrzanje zelene tranzicije prema održivijem društvu
<i>Iznos bespovratnih sredstava:</i>	8.700.000 EUR
<i>Sufinanciranje programa</i>	1.535.294 EUR
<i>Upravitelj programa:</i>	Ministarstvo regionalnoga razvoja i fondova Europske unije Republike Hrvatske
<i>Donatorski programski partner:</i>	Norveška uprava za vodne resurse i energiju
<i>Programski partner države korisnice:</i>	Energetski institut Hrvoje Požar
<i>Međunarodne partnerske organizacije:</i>	Organizacija za gospodarsku suradnju i razvoj (OECD) (naknadno će biti potvrđeno)
<i>Programska područja:</i>	Zelena tranzicija
<i>Uvjeti specifični za program:</i>	N/P
<i>Pitanja specifična za program:</i>	Radi povećanja energetske otpornosti, program daje prednost slabije razvijenim regijama kao što su otoci, ruralna i planinska područja. Program daje prioritet izgradnji kapaciteta, a u tom kontekstu razmatra se mogućnost da se pri izradi programskog sažetka prethodno definira projekt s OECD-om. S donatorskim programskim partnerima se pri izradi programskog sažetka pripremaju prethodno definirani projekti u vezi s energetsom i infrastrukturnom otpornošću. Pri izradi programskog sažetka razmatra se mogućnost prethodnog definiranja dodatnih projekata. Tijekom izrade programskog sažetka provodi se savjetovanje s relevantnim dionicima.

Javne ustanove nadležne za predmetno područje politika aktivno sudjeluju u izradi i provedbi programa te djeluju kao članice Odbora za suradnju.

Program se bavi izazovima nastalima kao posljedica invazije na Ukrajinu.

Program će se provoditi zajedno s programom Zelene tranzicije koji se provodi u okviru EGP financijskog mehanizma za razdoblje od 2021. do 2028.

B. Program Inovacije u području zelenog i plavog poslovanja

Programski cilj(evi): Stvaranje zelenih vrijednosti i konkurentnost

Iznos bespovratnih sredstava: 22.000.000 EUR

Sufinanciranje programa: 3.882.353 EUR

Upravitelj programa: Hrvatska agencija za malo gospodarstvo, inovacije i investicije (HAMAG-BICRO)

Donatorski programski partner: Innovation Norway

Međunarodne partnerske organizacije: N/P

Programsko/a područje/a: Zeleno poslovanje i inovacije

Uvjeti specifični za program: N/P

Pitanja specifična za program: Program će poticati održiv i konkurentan razvoj hrvatskoga gospodarstva kroz zelene i plave inovacije, uključujući stvaranje održivoga gospodarstva utemeljenog na modelu niskougljičnoga kružnog gospodarstva.

Program će poticati dugoročnu poslovnu suradnju između Hrvatske i Norveške u području zelenoga i plavoga gospodarstva.

U program se uključuje promicanje ženskoga poduzetništva.

C. Program Pravosuđe

Programski cilj(evi): Poboljšani pristup neovisnom, odgovornom i efikasnom pravosudnom sustavu visoke kvalitete, u skladu s međunarodnim i europskim standardima za ljudska prava.

Unaprjeđenje kazneno-popravnih ustanova u skladu s međunarodnim i europskim standardima za ljudska prava.

Iznos bespovratnih sredstava: 21.550.000 EUR

Sufinanciranje programa: 3.802.941 EUR

Upravitelj programa: Ministarstvo pravosuđa, uprave i digitalne transformacije Republike Hrvatske

<i>Donatorski programski partner:</i>	Norveška sudska uprava Uprava norveških kazneno-popravnih ustanova
<i>Međunarodne partnerske organizacije:</i>	Vijeće Europe (naknadno će biti potvrđeno)
<i>Programska područja:</i>	Pristup pravosuđu Kazneno-popravne ustanove
<i>Uvjeti specifični za program:</i>	N/P
<i>Pitanja specifična za program:</i>	Raspodjela po programskim područjima je okvirna i u skladu sa sljedećim vodećim načelima: približno 60% za programsko područje „Pristup pravosuđu“ i približno 40% za programsko područje „Kazneno-popravne ustanove“. Program uključuje mjere za nastavak potpore neovisnom, efikasnom i odgovornom sudstvu te mjere za unapređenje mirenja. Programsko područje „Kazneno-popravne ustanove“ uključuje mjere za jačanje kapaciteta i stručnosti, uključujući ispitivanje novih metoda. Pri izradi programskog sažetka razmatra se mogućnost uspostave sustava organiziranog stanovanja za resocijalizaciju („resocijalizacijske/probacijske kuće“) te uspostava pilot-centra za organizirano stanovanje za resocijalizaciju/probaciju. Osim toga se pri izradi programskog sažetka razmatra mogućnost uključivanja otvorenog poziva unutar svakog programskog područja. Najviša razina financiranja ulaganja u infrastrukturu i opremu (infrastrukturne mjere) iznosi približno 60%. Konačni iznos usuglašava se i utvrđuje programskim ugovorom. Pri izradi programskog sažetka razmatra se mogućnost prethodnog definiranja projekta o modelu Barnahus u suradnji s Vijećem Europe u okviru programskog područja „Pristup pravosuđu“. Pri izradi programskog sažetka razmatrat će se mogućnost prethodnog definiranja dodatnih projekata.

MEMORANDUM OF UNDERSTANDING
ON THE IMPLEMENTATION OF THE NORWEGIAN FINANCIAL MECHANISM
2021-2028

between

THE KINGDOM OF NORWAY,
hereinafter referred to as “Norway”

and

THE REPUBLIC OF CROATIA,
hereinafter referred to as the “Beneficiary State”

together hereinafter referred to as the “Parties”,

WHEREAS the Agreement between the Kingdom of Norway and the European Union on the Norwegian Financial Mechanism for the period May 2021–April 2028 establishes a financial mechanism (hereinafter referred to as the “Norwegian Financial Mechanism 2021-2028”) through which Norway will contribute to the reduction of economic and social disparities in the European Economic Area;

WHEREAS the Norwegian Financial Mechanism 2021-2028 aims to strengthen relations between Norway and the Beneficiary State to the mutual benefit of their peoples;

WHEREAS the enhanced cooperation between Norway and the Beneficiary State will contribute to securing a stable, peaceful and prosperous Europe, based on good governance, democratic institutions, the rule of law, respect for human rights and sustainable development;

WHEREAS the Parties agree to establish a framework for cooperation in order to ensure the effective implementation of the Norwegian Financial Mechanism 2021-2028;

HAVE AGREED on the following:

Article 1 Objectives

1. The overall objectives of the Norwegian Financial Mechanism 2021-2028 are to contribute to the reduction of economic and social disparities in the European Economic Area and to strengthen bilateral relations between Norway and the Beneficiary States through financial contributions to promote the thematic priorities listed in paragraph 2. Accordingly, the Parties to this Memorandum of Understanding shall select programmes for funding that aim to contribute to the achievement of these objectives.
2. The financial contributions shall be available to promote the following thematic priorities:
 - (a) European green transition;
 - (b) Democracy, rule of law and human rights;
 - (c) Social inclusion and resilience.

Article 2 Legal framework

This Memorandum of Understanding shall be read in conjunction with the following documents which, together with this Memorandum of Understanding, constitute the legal framework of the Norwegian Financial Mechanism 2021-2028:

- (a) the Agreement between the Kingdom of Norway and the European Union on the Norwegian Financial Mechanism for the period May 2021–April 2028 (hereinafter referred to as the “Agreement”);
- (b) the Regulation on the implementation of the Norwegian Financial Mechanism 2021-2028 (hereinafter referred to as the “Regulation”) issued by Norway in accordance with Article 9.4 of the Agreement;
- (c) the programme agreements that will be concluded for each programme; and
- (d) any guidelines adopted by the Norwegian Ministry of Foreign Affairs (hereinafter referred to as the “NMFA”) in accordance with the Regulation.

Article 3

Financial framework

1. In accordance with Article 2 of the Agreement, the total amount of the financial contribution is € 1 463 million in annual tranches of € 209 million over the period running from 1 May 2021 to 30 April 2028, inclusive.
2. In accordance with Article 6 of the Agreement, a total of € 58,381,551 shall be made available to the Beneficiary State over the period referred to in Paragraph 1.
3. In accordance with Article 9.7 of the Agreement and Article 1.9 of the Regulation, the management costs of Norway shall be covered by the overall amount referred to above. Further provisions to this effect are set out in the Regulation. The net amount of the allocation to be made available to the Beneficiary State is € 54,294,843.

Article 4

Roles and responsibilities

1. Norway shall make funds available in support of eligible programmes proposed by the Beneficiary State and agreed on by the NMFA within the thematic priorities listed in Article 3.1 of the Agreement and the programme areas listed in the Annex to the Agreement. Norway and the Beneficiary State shall cooperate on the preparation of concept notes defining the scope and planned results for each programme.
2. The Beneficiary State shall assure the full co-financing of programmes that benefit from support from the Norwegian Financial Mechanism 2021-2028 in accordance with Annex B and the Programme Agreements.
3. The Beneficiary State shall ensure an enabling environment for the unimpeded implementation of the Civil Society Fund in the Beneficiary State and shall refrain from taking any measures that might prevent Fund Operators from independently exercising their role.
4. The NMFA shall manage the Norwegian Financial Mechanism 2021-2028 and take decisions on the granting of financial assistance in accordance with the Regulation.
5. The NMFA shall be assisted by the Financial Mechanism Office (hereinafter referred to as the "FMO"). The FMO shall serve as a contact point for the Beneficiary State for the day-to-day operations of the Norwegian Financial Mechanism 2021-2028.

Article 5

Designation of authorities

The Beneficiary State has authorised a National Focal Point to act on its behalf. The National Focal Point shall have the overall responsibility for reaching the objectives of the Norwegian Financial Mechanism 2021-2028 as well as for the implementation of the Norwegian Financial Mechanism 2021-2028 in the Beneficiary State in accordance with the Regulation. In accordance with Article 5.2 of the Regulation, the National Focal Point, the Certifying Authority and the Audit Authority are designated in Annex A.

Article 6

Multi-annual programming framework

1. In accordance with Article 2.5 of the Regulation, the Parties have agreed on an implementation framework consisting of the following financial and substantive parameters:
 - (a) a list of agreed programmes, the financial contribution from the Norwegian Financial Mechanism 2021-2028 and from the Beneficiary State;
 - (b) identification of programmes, their objective(s), the Programme Operators, the grant amount and amount of co-financing by programme, the bilateral ambitions as well as any specific concerns relating to the implementation of the programmes;
 - (c) conditions and/or specific concerns at Beneficiary State level relating to target groups, geographical areas or other issues;
 - (d) identification of Donor Programme Partners, as appropriate;
 - (e) identification of International Partner Organisations, as appropriate; and
 - (f) identification of pre-defined projects to be included in relevant programmes.
2. The implementation framework is outlined in Annex B.

Article 7

Funds for bilateral relations

In accordance with Article 4.6.1 of the Regulation the Beneficiary State shall set aside funds to strengthen bilateral relations between Norway and the Beneficiary State. The agreed amount is reflected in Annex B and is allocated to the funds for bilateral relations at national and programme level. The National Focal Point shall manage the use of the funds for bilateral relations at national level and shall establish a Joint Committee for the Bilateral Fund in accordance with Article 4.9.1 of the Regulation. The Programme Operators shall manage the use of the funds for bilateral relations allocated to their programmes. For Donor partnership programmes, decisions on the use of the funds for bilateral relations in the programme shall be taken by consensus between the Programme Operator and the Donor Programme Partner(s).

Article 8

Country Report

In accordance with Article 2.6 of the Regulation, the National Focal Point shall submit to the NMFA an annual Country Report on the implementation of the Norwegian Financial Mechanism 2021-2028 in the Beneficiary State. The Country Report shall be submitted to the NMFA not later than 10 March each year.

Article 9

Annual meetings

In accordance with Article 2.7 of the Regulation an annual meeting shall be held between the NMFA and the National Focal Point. The annual meeting shall allow the NMFA and the National Focal Point to examine progress achieved over the previous reporting periods, discuss risks and agree on any necessary measures to be taken. The annual meeting shall provide a forum for discussion of issues of bilateral interest.

Article 10 **Modification of the annexes**

1. Annex A and B may be amended through an exchange of letters between the NMFA and the National Focal Point.
2. Cumulative transfers up to 10% of the total eligible expenditure of a programme may be made between programmes without a modification of the Annexes to this Memorandum of Understanding, provided that the change has been agreed by the NMFA through modifications of the relevant Programme Agreements.
3. In addition, cost savings and amounts not committed to projects may be transferred to the funds for bilateral relations without a modification of the Annexes to this Memorandum of Understanding or the approval of the NMFA, provided that the transfer has been the subject of prior consultation with the Cooperation Committee of the concerned programme. Any such transfer of funds from a programme shall not affect the objectives or outcomes of the Programme. The National Focal Point shall notify the NMFA of such transfers without delay and the NMFA shall update the concerned Programme Agreements and the Bilateral Funds Agreement, as relevant.
4. All transfers made in accordance with paragraphs 2 and 3 shall not affect any specific concerns, conditions, objectives or other priorities referred to in this Memorandum of Understanding and shall be in accordance with the provisions of the legal framework.

Article 11 **Control and access to information**

The NMFA, the Office of the Auditor General of Norway and their representatives have the right to carry out any technical or financial mission or review they consider necessary to follow the planning, implementation and monitoring of programmes and projects as well as the use of funds. The Beneficiary State shall provide all necessary assistance, information and documentation.

Article 12 **Governing principles**

1. The implementation of this Memorandum of Understanding shall in all aspects be governed by the Regulation and subsequent amendments thereof.
2. The objectives of the Norwegian Financial Mechanism 2021-2028 shall be pursued in a framework of close cooperation between Norway and the Beneficiary State, respecting the common values and principles of respect for human dignity, freedom, democracy, equality, the rule of law and the respect for human rights, including the rights of persons belonging to minorities. The Parties agree to apply the highest degree of transparency, accountability and cost efficiency as well as the principles of good governance, partnership and multi-level governance, sustainable development, gender equality and non-discrimination in all implementation phases of the Norwegian Financial Mechanism 2021-2028.
3. All programmes and activities funded by the Norwegian Financial Mechanism 2021-2028 shall be consistent with respect for these values and principles and abstain from supporting operations that may fail to do so. Their implementation shall comply with the fundamental rights and obligations enshrined in relevant instruments and standards.

4. The Beneficiary State shall take proactive steps in order to ensure adherence to these values and principles at all levels involved in the implementation of the Norwegian Financial Mechanism 2021-2028.

Article 13

Entry into force

This Memorandum of Understanding shall enter into force on the day after the date of its last signature.

This Memorandum of Understanding is signed in two originals in the English language.

Signed in Zagreb on 23 September 2025

Signed in Zagreb on 23 September 2025

For the Kingdom of Norway

For the Republic of Croatia

Arne Sannes Bjørnstad

Nataša Mikuš Žigman

National management and control structures

1. National Focal Point

The Service for Coordination of EU Programmes and Programming of International Financial Mechanisms shall act as the National Focal Point. The Head of the National Focal Point shall be the Minister.

The Service for Coordination of EU Programmes and Programming of International Financial Mechanisms is subordinated to the Sector for EU Programmes and International Financial Mechanisms, within the Directorate for Strategic Planning and Coordination of EU Funds in the Ministry of Regional Development and EU Funds.

The Service for Coordination of EU Programmes and Programming of International Financial Mechanisms reports to the Director, who reports to the State Secretary. The State Secretary reports to the Minister.

The roles and responsibilities of the National Focal Point are stipulated in the Regulation, in particular Article 5.3 thereof.

2. Certifying Authority

The Sector for the National Fund shall act as the Certifying Authority. The Head of the Certifying Authority shall be the State Treasurer.

The Sector for the National Fund is subordinated to the State Treasury, within the Ministry of Finance.

The Sector for the National Fund reports directly to the State Treasurer. The State Treasurer reports to the Minister of Finance.

The roles and responsibilities of the Certifying Authority are stipulated in the Regulation, in particular Article 5.4 thereof.

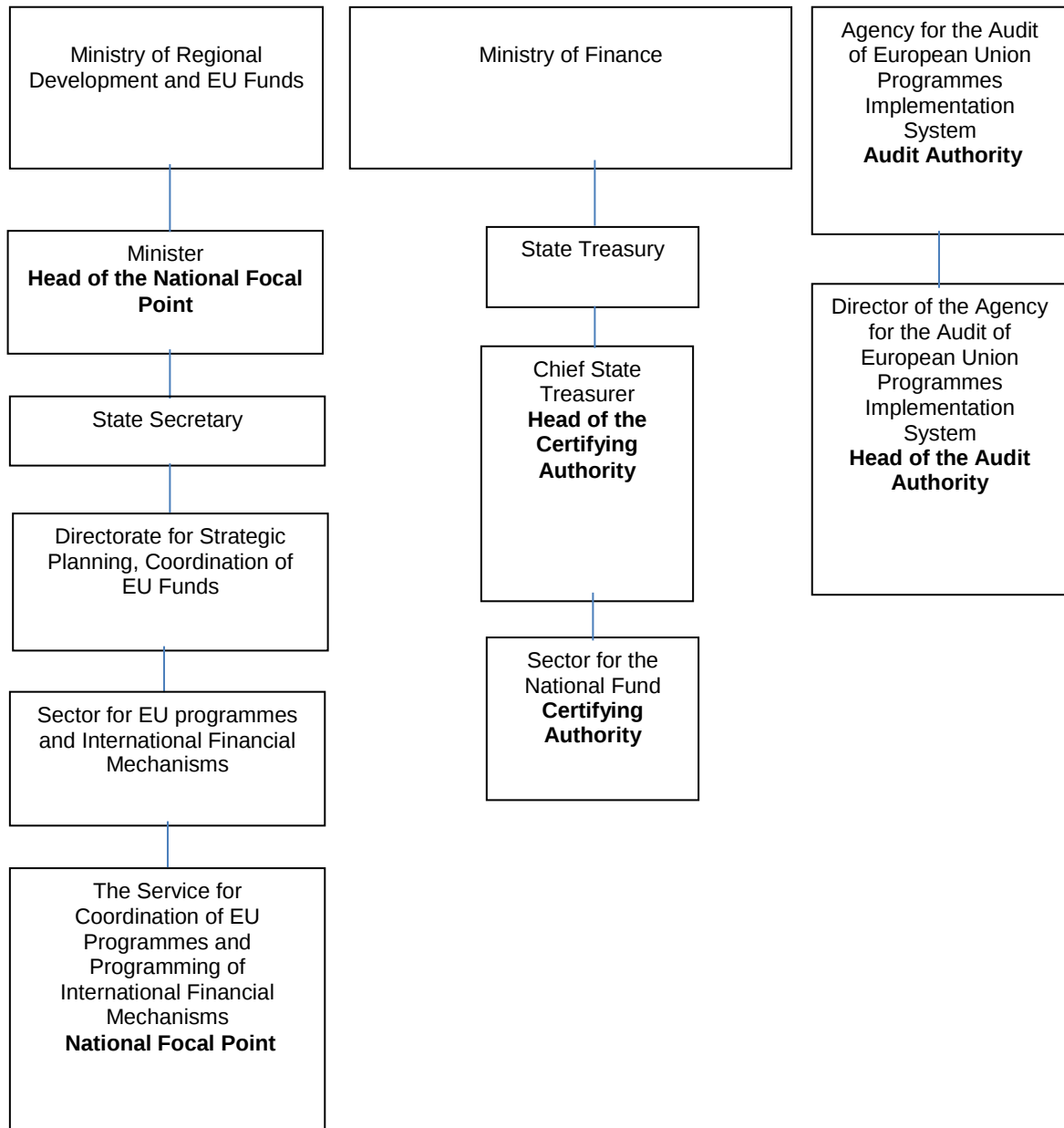
3. Audit Authority

The Agency for Audit of European Union Programmes Implementation System (ARPA) shall act as the Audit Authority. The Head of the Audit Authority shall be the Director of ARPA.

ARPA has the capacity of a legal person and is functionally independent from all other authorities and bodies that participate in the management and implementation of the EEA and Norwegian Financial Mechanisms.

The roles and responsibilities of the Audit Authority are stipulated in the Regulation, in particular Article 5.5 thereof.

4. Organigram



Implementation framework

In accordance with Article 2.5 of the Regulation, the Parties to this Memorandum of Understanding have agreed on an implementation framework outlined in this annex.

1. Financial parameters of the implementation framework

	Republic of Croatia	NO FM contribution	National contribution
	Programmes		
1	Green Transition	€ 8,700,000	€ 1,535,294
2	Green and Blue Business Innovation	€ 22,000,000	€ 3,882,353
3	Justice	€ 21,550,000	€ 3,802,941
	Other allocations		
	Technical assistance to the Beneficiary State (Art. 1.10)	€ 875,723	€ 0
	Reserve for completion of projects under FM 2014-21 (Art. 1.11)	N/A	N/A
	Funds for bilateral relations at national level (Art. 4.7)	€ 819,119	€ 0
	Funds for bilateral relations at programme level (Art. 4.10)	€ 350,000	€ 0
	Net allocation to Croatia	€ 54,294,843	€ 9,220,588

2. Conditions

N/A

3. Specific concerns

The amount of funds for bilateral relations allocated to each programme shall be included in the respective programme agreements.

The agreed allocations to the programme and bilateral funds include the Norwegian Financial Mechanism contribution to Croatia related to the challenges experienced as a result of the invasion of Ukraine, which amounts to € 3,312,171. The funding shall primarily be made available to support projects under the Green Transition programme and the use of these funds shall be described in the concept note for the programme. Reporting on the use of the contribution related to the challenges

experienced as a result of the invasion of Ukraine shall be included in the country reports and be reported on in the final programme report.

Under the Funds for bilateral relations at national level a bilateral initiative for building capacity on Knowledge Transfer for the Ministry of Foreign and European Affairs of the Republic of Croatia shall be explored.

Gender equality and digitalization will be mainstreamed and form part of all relevant programme areas. The concept notes shall describe how this shall be achieved.

4. Substantive parameters of the implementation framework

The programmes described below are to be implemented subject to the approval of the NMFA, in accordance with Article 6.3 of the Regulation.

A. Programme Green Transition

<i>Programme objective(s):</i>	Acceleration of the green transition towards a more sustainable society.
<i>Programme grant:</i>	€ 8,700,000
<i>Programme co-financing:</i>	€ 1,535,294
<i>Programme Operator:</i>	Ministry of Regional Development and EU Funds of the Republic of Croatia
<i>Donor Programme Partner(s):</i>	Norwegian Water Resources and Energy Directorate
<i>Beneficiary State Programme Partner(s):</i>	Energy Institute Hrvoje Požar
<i>International Partner Organisation(s):</i>	Organisation for Economic Co-operation and Development (OECD) (TBC)
<i>Programme area(s):</i>	Green Transition
<i>Programme specific conditions:</i>	N/A
<i>Programme specific concerns:</i>	To improve energy resilience, the programme shall prioritise less developed regions such as islands, rural and mountainous areas. The programme shall prioritise capacity building and in that respect the possibility of pre-defining a project with the OECD shall be explored when developing the concept note. Pre-defined project(s) with donor project partners related to energy and infrastructure resilience shall be developed when developing the concept note. The possibility of pre-defining further project(s) shall be explored when developing the concept note. Consultation with relevant stakeholders shall be carried out during the development of the concept note.

The public institution(s) in charge of the relevant policy area shall be actively involved in the preparation and implementation of the programme and shall be member(s) of the Cooperation Committee.

The programme shall address challenges experienced as a result of the invasion of Ukraine.

The programme will be implemented in conjunction with the programme Green Transition implemented under the EEA Financial Mechanism 2021-2028.

B. Programme Green and Blue Business Innovation

<i>Programme objective(s):</i>	Green value creation and competitiveness.
<i>Programme grant:</i>	€ 22,000,000
<i>Programme co-financing:</i>	€ 3,882,353
<i>Programme Operator:</i>	Croatian Agency for SMEs, Innovation and Investments (HAMAG-BICRO).
<i>Donor Programme Partner(s):</i>	Innovation Norway
<i>International Partner Organisation(s):</i>	N/A
<i>Programme area(s):</i>	Green Business and Innovation
<i>Programme specific conditions:</i>	N/A
<i>Programme specific concerns:</i>	The programme will foster sustainable and competitive development of the Croatian economy through green and blue innovation including creating a sustainable economy based on a low-carbon, circular economy model. The programme will stimulate long-term business cooperation between Croatia and Norway in the blue and green economy. The promotion of female entrepreneurs shall be included in the programme.

C. Programme Justice

<i>Programme objective(s):</i>	Increased access to an independent, accountable and efficient justice system of high quality in line with international and European human rights standards. Improved correctional services in line with international and European human rights standards.
<i>Programme grant:</i>	€ 21,550,000
<i>Programme co-financing:</i>	€ 3,802,941
<i>Programme Operator:</i>	Ministry of Justice, Public Administration and Digital Transformation of the Republic of Croatia
<i>Donor Programme</i>	Norwegian Courts Administration

<i>Partner(s):</i>	Directorate of the Norwegian Correctional Services
<i>International Partner Organisation(s):</i>	Council of Europe (TBC)
<i>Programme area(s):</i>	Access to Justice Correctional Services
<i>Programme specific conditions:</i>	N/A
<i>Programme specific concerns:</i>	Allocation to programme areas is indicative in line with the following guiding principles: approximately 60 % to the programme area "Access to Justice" and approximately 40 % to the programme area "Correctional Services". The programme shall include measures to continue to support independent, efficient and accountable courts and measures to improve mediation. The programme area "Correctional Services" shall include measures to increase capacity building and competence, including testing of new methods. The possibility of establishing a system for halfway houses/probation houses and establishing a pilot halfway house/probation house shall be explored when developing the concept note. The possibility to include an open call under each programme area shall be explored when developing the concept note. The maximum level of funding for investment in infrastructure and equipment (hard measures) shall be approximately 60 %. The final figure shall be agreed and set in the Programme Agreement. The possibility of pre-defining a project on Barnahus in cooperation with the Council of Europe under the Programme Area "Access to Justice" shall be explored when developing the concept note. The possibility of pre-defining further project(s) will be explored when developing the concept note.

Članak 3.

Financijske obveze koje nastaju za Republiku Hrvatsku na temelju Memoranduma o suglasnosti iz članka 1. ovoga Zakona podmiruju se u okviru proračunskih sredstava za 2026., 2027., 2028., 2029., 2030., 2031. i 2032. godinu.

Članak 4.

Provedba ovoga Zakona u djelokrugu je tijela državne uprave nadležnih za poslove međunarodnih financijskih mehanizama, financija, regionalnoga razvoja, gospodarstva, zelenog poslovanja i inovacija te pravosuđa.

Članak 5.

Memorandum o suglasnosti iz članka 1. ovoga Zakona stupio je na snagu 24. rujna 2025.

Članak 6.

Ovaj Zakon stupa na snagu osmoga dana od dana objave u „Narodnim novinama“.

O B R A Z L O Ž E N J E

Člankom 1. utvrđuje se da Hrvatski sabor potvrđuje Memorandum o suglasnosti o provedbi Norveškog financijskog mehanizma za razdoblje od 2021. do 2028. između Kraljevine Norveške i Republike Hrvatske sukladno članku 140. stavku 1. Ustava Republike Hrvatske čime se iskazuje formalni pristanak Republike Hrvatske da bude vezana ovim međunarodnim ugovorom.

Članak 2. sadrži tekst Memoranduma o suglasnosti iz članka 1. ovoga Zakona u izvorniku na engleskom jeziku i u prijevodu na hrvatski jezik.

Članak 3. sadrži odredbe o osiguranju financijskih sredstava potrebnih radi izvršavanja Memoranduma o suglasnosti iz članka 1. ovoga Zakona.

Člankom 4. određuju se tijela državne uprave nadležna za provedbu ovoga Zakona.

Člankom 5. utvrđuje se dan stupanja na snagu Memoranduma o suglasnosti.

Člankom 6. utvrđuje se dan stupanja na snagu ovoga Zakona.

PRILOG: Preslika potpisanog teksta Memoranduma o suglasnosti u izvorniku na engleskom jeziku

MEMORANDUM OF UNDERSTANDING
ON THE IMPLEMENTATION OF THE NORWEGIAN FINANCIAL MECHANISM
2021-2028

between

THE KINGDOM OF NORWAY,
hereinafter referred to as "Norway"

and

THE REPUBLIC OF CROATIA,
hereinafter referred to as the "Beneficiary State"

together hereinafter referred to as the "Parties",

WHEREAS the Agreement between the Kingdom of Norway and the European Union on the Norwegian Financial Mechanism for the period May 2021–April 2028 establishes a financial mechanism (hereinafter referred to as the “Norwegian Financial Mechanism 2021-2028”) through which Norway will contribute to the reduction of economic and social disparities in the European Economic Area;

WHEREAS the Norwegian Financial Mechanism 2021-2028 aims to strengthen relations between Norway and the Beneficiary State to the mutual benefit of their peoples;

WHEREAS the enhanced cooperation between Norway and the Beneficiary State will contribute to securing a stable, peaceful and prosperous Europe, based on good governance, democratic institutions, the rule of law, respect for human rights and sustainable development;

WHEREAS the Parties agree to establish a framework for cooperation in order to ensure the effective implementation of the Norwegian Financial Mechanism 2021-2028;

HAVE AGREED on the following:

Article 1 Objectives

1. The overall objectives of the Norwegian Financial Mechanism 2021-2028 are to contribute to the reduction of economic and social disparities in the European Economic Area and to strengthen bilateral relations between Norway and the Beneficiary States through financial contributions to promote the thematic priorities listed in paragraph 2. Accordingly, the Parties to this Memorandum of Understanding shall select programmes for funding that aim to contribute to the achievement of these objectives.
2. The financial contributions shall be available to promote the following thematic priorities:
 - (a) European green transition;
 - (b) Democracy, rule of law and human rights;
 - (c) Social inclusion and resilience.

Article 2 Legal framework

This Memorandum of Understanding shall be read in conjunction with the following documents which, together with this Memorandum of Understanding, constitute the legal framework of the Norwegian Financial Mechanism 2021-2028:

- (a) the Agreement between the Kingdom of Norway and the European Union on the Norwegian Financial Mechanism for the period May 2021–April 2028 (hereinafter referred to as the “Agreement”);
- (b) the Regulation on the implementation of the Norwegian Financial Mechanism 2021-2028 (hereinafter referred to as the “Regulation”) issued by Norway in accordance with Article 9.4 of the Agreement;
- (c) the programme agreements that will be concluded for each programme; and
- (d) any guidelines adopted by the Norwegian Ministry of Foreign Affairs (hereinafter referred to as the “NMFA”) in accordance with the Regulation.

Article 3

Financial framework

1. In accordance with Article 2 of the Agreement, the total amount of the financial contribution is € 1 463 million in annual tranches of € 209 million over the period running from 1 May 2021 to 30 April 2028, inclusive.
2. In accordance with Article 6 of the Agreement, a total of € 58,381,551 shall be made available to the Beneficiary State over the period referred to in Paragraph 1.
3. In accordance with Article 9.7 of the Agreement and Article 1.9 of the Regulation, the management costs of Norway shall be covered by the overall amount referred to above. Further provisions to this effect are set out in the Regulation. The net amount of the allocation to be made available to the Beneficiary State is € 54,294,843.

Article 4

Roles and responsibilities

1. Norway shall make funds available in support of eligible programmes proposed by the Beneficiary State and agreed on by the NMFA within the thematic priorities listed in Article 3.1 of the Agreement and the programme areas listed in the Annex to the Agreement. Norway and the Beneficiary State shall cooperate on the preparation of concept notes defining the scope and planned results for each programme.
2. The Beneficiary State shall assure the full co-financing of programmes that benefit from support from the Norwegian Financial Mechanism 2021-2028 in accordance with Annex B and the Programme Agreements.
3. The Beneficiary State shall ensure an enabling environment for the unimpeded implementation of the Civil Society Fund in the Beneficiary State and shall refrain from taking any measures that might prevent Fund Operators from independently exercising their role.
4. The NMFA shall manage the Norwegian Financial Mechanism 2021-2028 and take decisions on the granting of financial assistance in accordance with the Regulation.
5. The NMFA shall be assisted by the Financial Mechanism Office (hereinafter referred to as the "FMO"). The FMO shall serve as a contact point for the Beneficiary State for the day-to-day operations of the Norwegian Financial Mechanism 2021-2028.

Article 5

Designation of authorities

The Beneficiary State has authorised a National Focal Point to act on its behalf. The National Focal Point shall have the overall responsibility for reaching the objectives of the Norwegian Financial Mechanism 2021-2028 as well as for the implementation of the Norwegian Financial Mechanism 2021-2028 in the Beneficiary State in accordance with the Regulation. In accordance with Article 5.2 of the Regulation, the National Focal Point, the Certifying Authority and the Audit Authority are designated in Annex A.

Article 6

Multi-annual programming framework

1. In accordance with Article 2.5 of the Regulation, the Parties have agreed on an implementation framework consisting of the following financial and substantive parameters:
 - (a) a list of agreed programmes, the financial contribution from the Norwegian Financial Mechanism 2021-2028 and from the Beneficiary State;
 - (b) identification of programmes, their objective(s), the Programme Operators, the grant amount and amount of co-financing by programme, the bilateral ambitions as well as any specific concerns relating to the implementation of the programmes;
 - (c) conditions and/or specific concerns at Beneficiary State level relating to target groups, geographical areas or other issues;
 - (d) identification of Donor Programme Partners, as appropriate;
 - (e) identification of International Partner Organisations, as appropriate; and
 - (f) identification of pre-defined projects to be included in relevant programmes.
2. The implementation framework is outlined in Annex B.

Article 7

Funds for bilateral relations

In accordance with Article 4.6.1 of the Regulation the Beneficiary State shall set aside funds to strengthen bilateral relations between Norway and the Beneficiary State. The agreed amount is reflected in Annex B and is allocated to the funds for bilateral relations at national and programme level. The National Focal Point shall manage the use of the funds for bilateral relations at national level and shall establish a Joint Committee for the Bilateral Fund in accordance with Article 4.9.1 of the Regulation. The Programme Operators shall manage the use of the funds for bilateral relations allocated to their programmes. For Donor partnership programmes, decisions on the use of the funds for bilateral relations in the programme shall be taken by consensus between the Programme Operator and the Donor Programme Partner(s).

Article 8

Country Report

In accordance with Article 2.6 of the Regulation, the National Focal Point shall submit to the NMFA an annual Country Report on the implementation of the Norwegian Financial Mechanism 2021-2028 in the Beneficiary State. The Country Report shall be submitted to the NMFA not later than 10 March each year.

Article 9

Annual meetings

In accordance with Article 2.7 of the Regulation an annual meeting shall be held between the NMFA and the National Focal Point. The annual meeting shall allow the NMFA and the National Focal Point to examine progress achieved over the previous reporting periods, discuss risks and agree on any necessary measures to be taken. The annual meeting shall provide a forum for discussion of issues of bilateral interest.

Article 10

Modification of the annexes

1. Annex A and B may be amended through an exchange of letters between the NMFA and the National Focal Point.
2. Cumulative transfers up to 10% of the total eligible expenditure of a programme may be made between programmes without a modification of the Annexes to this Memorandum of Understanding, provided that the change has been agreed by the NMFA through modifications of the relevant Programme Agreements.
3. In addition, cost savings and amounts not committed to projects may be transferred to the funds for bilateral relations without a modification of the Annexes to this Memorandum of Understanding or the approval of the NMFA, provided that the transfer has been the subject of prior consultation with the Cooperation Committee of the concerned programme. Any such transfer of funds from a programme shall not affect the objectives or outcomes of the Programme. The National Focal Point shall notify the NMFA of such transfers without delay and the NMFA shall update the concerned Programme Agreements and the Bilateral Funds Agreement, as relevant.
4. All transfers made in accordance with paragraphs 2 and 3 shall not affect any specific concerns, conditions, objectives or other priorities referred to in this Memorandum of Understanding and shall be in accordance with the provisions of the legal framework.

Article 11

Control and access to information

The NMFA, the Office of the Auditor General of Norway and their representatives have the right to carry out any technical or financial mission or review they consider necessary to follow the planning, implementation and monitoring of programmes and projects as well as the use of funds. The Beneficiary State shall provide all necessary assistance, information and documentation.

Article 12

Governing principles

1. The implementation of this Memorandum of Understanding shall in all aspects be governed by the Regulation and subsequent amendments thereof.
2. The objectives of the Norwegian Financial Mechanism 2021-2028 shall be pursued in a framework of close cooperation between Norway and the Beneficiary State, respecting the common values and principles of respect for human dignity, freedom, democracy, equality, the rule of law and the respect for human rights, including the rights of persons belonging to minorities. The Parties agree to apply the highest degree of transparency, accountability and cost efficiency as well as the principles of good governance, partnership and multi-level governance, sustainable development, gender equality and non-discrimination in all implementation phases of the Norwegian Financial Mechanism 2021-2028.
3. All programmes and activities funded by the Norwegian Financial Mechanism 2021-2028 shall be consistent with respect for these values and principles and abstain from supporting operations that may fail to do so. Their implementation shall comply with the fundamental rights and obligations enshrined in relevant instruments and standards.

4. The Beneficiary State shall take proactive steps in order to ensure adherence to these values and principles at all levels involved in the implementation of the Norwegian Financial Mechanism 2021-2028.

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Signed in Zagreb on 23.09.'25 Signed in Zagreb on 23.09.2025

For the Kingdom of Norway



For the Republic of Croatia



National management and control structures

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The Service for Coordination of EU Programmes and Programming of International Financial Mechanisms reports to the Director, who reports to the State Secretary. The State Secretary reports to the Minister.

The roles and responsibilities of the National Focal Point are stipulated in the Regulation, in particular Article 5.3 thereof.

2. Certifying Authority

The Sector for the National Fund shall act as the Certifying Authority. The Head of the Certifying Authority shall be the State Treasurer.

The Sector for the National Fund is subordinated to the State Treasury, within the Ministry of Finance.

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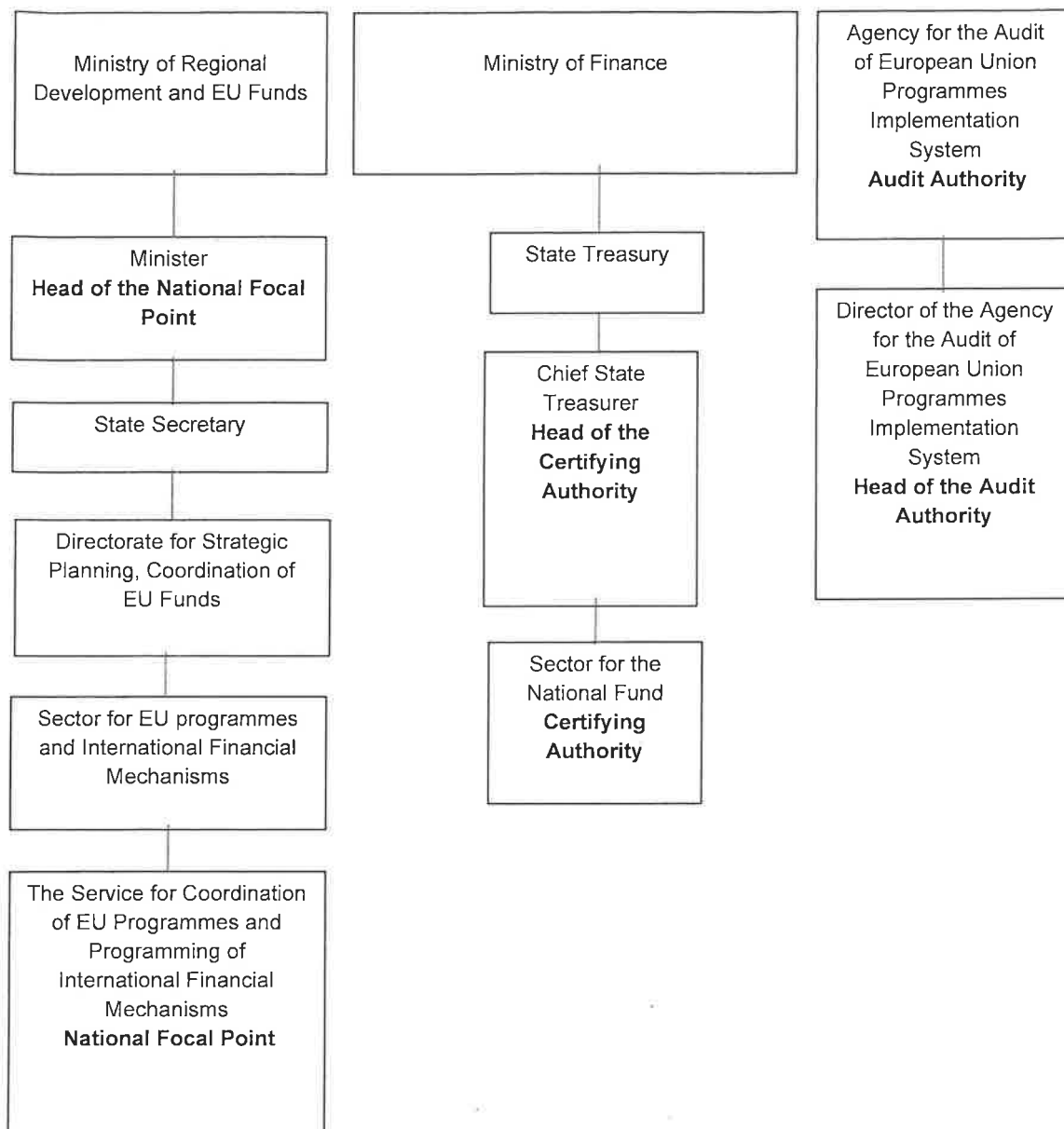
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The Agency for Audit of European Union Programmes Implementation System (ARPA) shall act as the Audit Authority. The Head of the Audit Authority shall be the Director of ARPA.

ARPA has the capacity of a legal person and is functionally independent from all other authorities and bodies that participate in the management and implementation of the EEA and Norwegian Financial Mechanisms.

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4. Organigram



Implementation framework

In accordance with Article 2.5 of the Regulation, the Parties to this Memorandum of Understanding have agreed on an implementation framework outlined in this annex.

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	Programmes		
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2	Green and Blue Business Innovation	€ 22,000,000	€ 3,882,353
3	Justice	€ 21,550,000	€ 3,802,941
	Other allocations		
	Technical assistance to the Beneficiary State (Art. 1.10)	€ 875,723	€ 0
	Reserve for completion of projects under FM 2014-21 (Art. 1.11)	N/A	N/A
	Funds for bilateral relations at national level (Art. 4.7)	€ 819,119	€ 0
	Funds for bilateral relations at programme level (Art. 4.10)	€ 350,000	€ 0
	Net allocation to Croatia	€ 54,294,843	€ 9,220,588

2. Conditions

N/A

3. Specific concerns

The amount of funds for bilateral relations allocated to each programme shall be included in the respective programme agreements.

The agreed allocations to the programme and bilateral funds include the Norwegian Financial Mechanism contribution to Croatia related to the challenges experienced as a result of the invasion of Ukraine, which amounts to € 3,312,171. The funding shall primarily be made available to support projects under the Green Transition programme and the use of these funds shall be described in the concept note for the programme. Reporting on the use of the contribution related to the challenges

experienced as a result of the invasion of Ukraine shall be included in the country reports and be reported on in the final programme report.

Under the Funds for bilateral relations at national level a bilateral initiative for building capacity on Knowledge Transfer for the Ministry of Foreign and European Affairs of the Republic of Croatia shall be explored.

Gender equality and digitalization will be mainstreamed and form part of all relevant programme areas. The concept notes shall describe how this shall be achieved.

4. Substantive parameters of the implementation framework

The programmes described below are to be implemented subject to the approval of the NMFA, in accordance with Article 6.3 of the Regulation.

A. Programme Green Transition

<i>Programme objective(s):</i>	Acceleration of the green transition towards a more sustainable society.
<i>Programme grant:</i>	€ 8,700,000
<i>Programme co-financing:</i>	€ 1,535,294
<i>Programme Operator:</i>	Ministry of Regional Development and EU Funds of the Republic of Croatia
<i>Donor Programme Partner(s):</i>	Norwegian Water Resources and Energy Directorate
<i>Beneficiary State Programme Partner(s):</i>	Energy Institute Hrvoje Požar
<i>International Partner Organisation(s):</i>	Organisation for Economic Co-operation and Development (OECD) (TBC)
<i>Programme area(s):</i>	Green Transition
<i>Programme specific conditions:</i>	N/A
<i>Programme specific concerns:</i>	To improve energy resilience, the programme shall prioritise less developed regions such as islands, rural and mountainous areas. The programme shall prioritise capacity building and in that respect the possibility of pre-defining a project with the OECD shall be explored when developing the concept note. Pre-defined project(s) with donor project partners related to energy and infrastructure resilience shall be developed when developing the concept note. The possibility of pre-defining further project(s) shall be explored when developing the concept note. Consultation with relevant stakeholders shall be carried out during the development of the concept note.

The public institution(s) in charge of the relevant policy area shall be actively involved in the preparation and implementation of the programme and shall be member(s) of the Cooperation Committee.

The programme shall address challenges experienced as a result of the invasion of Ukraine.

The programme will be implemented in conjunction with the programme Green Transition implemented under the EEA Financial Mechanism 2021-2028.

B. Programme Green and Blue Business Innovation

Programme objective(s): Green value creation and competitiveness.

Programme grant: € 22,000,000

Programme co-financing: € 3,882,353

Programme Operator: Croatian Agency for SMEs, Innovation and Investments (HAMAG-BICRO).

Donor Programme Partner(s): Innovation Norway

International Partner Organisation(s): N/A

Programme area(s): Green Business and Innovation

Programme specific conditions: N/A

Programme specific concerns: The programme will foster sustainable and competitive development of the Croatian economy through green and blue innovation including creating a sustainable economy based on a low-carbon, circular economy model.

The programme will stimulate long-term business cooperation between Croatia and Norway in the blue and green economy.

The promotion of female entrepreneurs shall be included in the programme.

C. Programme Justice

Programme objective(s): Increased access to an independent, accountable and efficient justice system of high quality in line with international and European human rights standards.

Improved correctional services in line with international and European human rights standards.

Programme grant: € 21,550,000

Programme co-financing: € 3,802,941

Programme Operator: Ministry of Justice, Public Administration and Digital Transformation of the Republic of Croatia

Donor Programme Partner(s): Norwegian Courts Administration
Directorate of the Norwegian Correctional Services

<i>International Partner Organisation(s):</i>	Council of Europe (TBC)
<i>Programme area(s):</i>	Access to Justice Correctional Services
<i>Programme specific conditions:</i>	N/A
<i>Programme specific concerns:</i>	Allocation to programme areas is indicative in line with the following guiding principles: approximately 60 % to the programme area "Access to Justice" and approximately 40 % to the programme area "Correctional Services". The programme shall include measures to continue to support independent, efficient and accountable courts and measures to improve mediation. The programme area "Correctional Services" shall include measures to increase capacity building and competence, including testing of new methods. The possibility of establishing a system for halfway houses/probation houses and establishing a pilot halfway house/probation house shall be explored when developing the concept note. The possibility to include an open call under each programme area shall be explored when developing the concept note. The maximum level of funding for investment in infrastructure and equipment (hard measures) shall be approximately 60 %. The final figure shall be agreed and set in the Programme Agreement. The possibility of pre-defining a project on Barnahus in cooperation with the Council of Europe under the Programme Area "Access to Justice" shall be explored when developing the concept note. The possibility of pre-defining further project(s) will be explored when developing the concept note.